EMPLOYMENT OPPORTUNITIES TRENDS FOR MID-MARYLAND WELFARE RECIPIENTS:

Including divergent trends in Temporary Cash Assistance (TCA) and Supplemental Nutrition Assistance Program (SNAP) caseloads

Anne Arundel County, Baltimore City, Baltimore County, Montgomery County and Prince George's County

Submitted to:

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The author of this report is Shannon Lee, MPA. She accepts full responsibility for the accuracy of the data presented, statements made and conclusions reached. This is the eleventh in a series of Institute reports that deliver new decision-making tools to DHR/FIA and local DSS staffs. John Janak and Stacey Lee contributed to the updating and presentation of data included here.

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1.0 INTRODUCTION

This report is the eleventh in a series of Jacob France Institute (JFI) technical assistance reports that document local differences in the ratio¹ of welfare recipients to business hires.² These updated estimates can improve local Department of Social Services staff understanding of job-finding prospects for work-eligible welfare recipients.

This report updates three important policy-relevant trend figures first introduced in the 2009-2010 report in the series: County-specific trends³ (July 2006-March 2015) in the ratio of TCA recipients to business hires, of TCA recipients, and of SNAP recipients, are presented and discussed. This decade-long time coverage spans pre-recession, recession, and post-recession economic conditions.

Differences in local labor market opportunities for work-eligible welfare recipients are important because the February 2008 Reauthorization of the Temporary Assistance for Needy Families (TANF) Program; Final Rule⁴ defined personal responsibility and serious effort to work expectations for work-eligible welfare recipients. No recognition was given to local differences in labor market conditions that impact whether and how a commitment to personal responsibility and serious effort to work is rewarded with success.

Section 2 describes the data sources used to calculate ratios of welfare recipients to local business hires and defines three basic terms used to present the local ratio estimates—workeligible welfare recipients, age groups and industries ranked by local private business hires of women in these age groups. The ratio estimates and trend calculations appear in Section 8. Conclusions follow in Section 9.

2.0 DATA SOURCES AND DEFINITIONS

2.1 Welfare recipient data source

An *Interagency Agreement* between the Maryland Department of Human Resources Family Investment Administration and JFI supports JFI maintenance and updating of monthly Client Automated Resource and Eligibility System (CARES)⁵ record extracts. For the new ratio calculations in this report we used data fields from the April 2014-March 2015 monthly CARES records.

¹ The **ratio** of welfare—temporary cash assistance (TCA)—recipients (numerator) to hire transactions (denominator), as each term is defined in this report, is a convenient way to show local differences in hiring prospects. A ratio value > 1 means there are more welfare recipients than hires. A ratio value < 1 indicates that there are more hires than welfare recipients.

² The previous ten reports in this series are listed in Appendix A at the end of this report.

³ The 2006 and 2007 reports in the series differed from the more recent releases in geographic coverage, defined age groupings and industry designations of hires included in the ratio calculations.

⁴ Federal Register, Volume 73, Number 24, February 5, 2008, pp. 6771-6828.

⁵ The CARES is a data system maintained by the MD DHR Office of Technology for Human Services.

2.2 Work-eligible welfare recipients

Our definition of *work-eligible* welfare recipients is female household heads ages 19-34⁶ with related children that received cash assistance in any month or combination of months between April 2014 and March 2015.⁷

Coverage of work-eligible female head-of-household welfare recipients ages 19-34 with related children is split into two age groups—ages 19-24 and ages 25-34—that align with defined age groups in the available local business hiring data described in subsection 2.4 below.

2.3 Local area coverage

The 2006 report in this series included only Baltimore City and Baltimore County. The 2007 report offered statewide coverage. The 2008-2015 reports contained welfare recipient to local business hires ratio estimates for five local Department of Social Services jurisdictions—Anne Arundel County, Baltimore City, Baltimore County, Montgomery County, and Prince George's County. These five counties account for a high percentage of the Maryland work-eligible welfare recipient caseload. This 2016 report includes the same five-county coverage as the 2008-2015 reports.

2.4 The local business hires data source¹⁰

The Census Bureau began a new Longitudinal Employer-Household Dynamics (LEHD) Program in 1998. A Local Employment Dynamics (LED) initiative within the LEHD Program is a state-federal partnership that collects, organizes and makes accessible indicators of local labor market activity and conditions. A feature of this initiative, Quarterly Workforce Indicators (QWI)¹¹, is particularly useful to study differences and changes in local employment opportunities for welfare recipients.

January-March 2015 QWI information was the most recent available when we selected indicator values to calculate local labor market differences for this report. Updates and modifications of the summary tables that appear here can be delivered with little delay as new quarterly releases of data are posted.

⁶ Age is defined at the time of first TCA benefit received during these 12 months.

⁷ Two parent households, disabled cases and domestic violence cases, as these are defined in a CARES data field labeled 'stratum', are excluded from this work-eligible subpopulation definition.

⁸ The 2006 report used a restricted access DVD data source that required many hours of JFI staff time to extract and work with defined local areas, so the ratio estimates were limited to these two contiguous DSS jurisdictions and a single 'core' labor market.

⁹ The 2007 report took advantage of the web-based availability of statewide hires estimates by industry, gender and age group that could easily be rank ordered for each of the 12 local Workforce Investment Board jurisdictions in Maryland.

¹⁰ This subsection repeats relevant data source descriptive text and data field definitions from the 2006-2015 reports in this series; ensuring that new first-time readers of the current report have an opportunity to receive full information about the business hires data source without having to refer back to an earlier report in the series.

¹¹ The Quarterly Workforce Indicators data are available at http://qwiexplorer.ces.census.gov/

Eight indicators of labor market conditions are available at QWI:

- 1. Total employment
- 3. Growth in hiring
- 5. Firm job change
- 7. Growth in average monthly earnings for all workers
- 2. Growth in employment
- 4. Number of new hires
- 6. Average monthly earnings for all workers
- 8. Average monthly earnings for new hires

The QWI online feature allows selection from the following options:

- Predefined age group (8 groups);
- Gender;
- Industry—North American Industry Classification System (NAICS)¹² sector (two-digit code) or subsector (three-digit code);
- Geography (State, county, Workforce Investment Act local area designation, or defined metro area).

We selected number of new hires¹³ of women ages 19-24 and ages 25-34, by NAICS subsector, reported separately for Anne Arundel County, Baltimore City, Baltimore County, Montgomery County, and Prince George's County.¹⁴

2.5 The stable new hires indicator

The Census Bureau LEHD Program software detects employer-employee pairings that are sustained for three consecutive quarters—t, t+1 and t+2. Employment in the middle quarter, t+1, of a three-quarter series is defined as a stable <u>employment</u> observation. If the same employer-employee pairing is not found for the t-1 quarter—the quarter before quarter t—this is defined as a <u>hire</u> event in quarter t. The label <u>new</u> hire is added to indicate when an employee counted as a hire in quarter t had not been reported as an employee by the same employer in any of the three quarters prior to t-1; that is, t-2, t-3 and t-4.

We summarize the previous paragraph—a stable new hire occurs when an employee begins work in reference quarter t and then is reported by the same employer as still being employed in both quarter t+1 and quarter t+2. Our intent here is to focus attention on mutually

¹² See: http://www.census.gov/epcd/naics07/naics07.xls. In addition to the two-digit sectors and three-digit subsectors the NAICS taxonomy includes four-digit industry groups and five-digit industries and six-digit United States detail industries. The Census Bureau LEHD Program QWI online site contains only two-digit and three-digit NAICS coded data.

¹³ The official QWI indicator label is 'new hires', but caution is urged—the actual value that is reported at QWI is number of **stable** new hires, not all new hires.

¹⁴ The 2006 report included different age groups—ages 19-34 and ages 35-54—and NAICS industry group (four-digit) detail. The 2007 report included a single age group, ages 25-34, and NAICS subsector (three-digit) detail. The 2008-2015 reports included the same two age groups as the current report.

¹⁵ This label of stable employment cannot be assigned to the first or third quarters in the three-quarter sequence without additional information about the existence of the employer-employee pairing in the quarter preceding the first quarter or the quarter following the third quarter.

satisfied employers and employees—those that have maintained their paired status for more than three months. Employee churning—frequent turnover after little time on the job—is not included in the ratio estimates presented in this report.

2.6 The unachievable ideal and the available substitute

Ideally, for a defined date, we would like to be able to compare an exact count of local work-eligible welfare recipients with an exact count of local job openings that satisfy practical access and candidate qualification criteria. Such job opening and access information is not available.

By definition a job opening is unfilled. We do not know what combination of candidate attributes, worksite location and job descriptors may hypothetically result in a successful hire—a combination that satisfies both the employer and the job applicant.

There is no consensus about what access means, exemplified by ongoing commuter responses to fluctuating fuel prices. Individuals respond in unpredictable ways to distance, time, out-of-pocket costs, and changes in these attributes of access.

In this report we substitute QWI stable new hires information organized by county, industry subsector, age group and gender for the unmeasured exact count of local job openings that satisfy practical access and candidate qualification criteria.

2.7 Table Methodology

Each section of this report presents: three single-year data tables (April 2014-March 2015); two trend tables (July 2006-March 2015); and a county-specific graph, showing each county's TCA and SNAP trend calculations for ease of understanding. At the end of the report, two figures showing the respective TCA and SNAP caseload trends for each of the five mid-Maryland counties for ease of comparisons among the five counties are displayed.

- <u>Table 1</u>— Ranking of top 10 industries¹⁷ based on average quarterly local stable new hires, April 2014-March 2015, women ages 19-34 for each of five counties.
- <u>Table 2</u>— Average quarterly number of local stable new hires, April 2014-March 2015, in top 10 ranked industries, women ages 19-34 for each of five counties.
- <u>Table 3</u>— Ratios of work-eligible TCA women ages 19-34 to sum of top 10 local industry subsector stable new hires and to all local industry subsector stable new hires. Both ratios are age group-specific and represent averages over April 2014-March 2015. Ratio numerator and denominator definitions and time alignment assumptions are explained in Section 3.3.

¹⁶ A person could begin work on the last day of quarter t and be reported as employed by the hiring employer for that quarter, then continue through all of quarter t+1 and be reported as employed for a second consecutive quarter, and finally work one day in quarter t+2 and leave for another job or activity but be reported as employed for the third consecutive quarter.

¹⁷ NAICS subsector (three-digit) designations.

- <u>Table 4</u>— Trends in Top 10 Hires Ratios of Work-Eligible TCA Women Ages 19-34 July 2006-March 2015
- <u>Figure 1</u>— TCA & SNAP: Paid Cases, Paid Recipients (Adults & Children) July 2006-May 2016 (County specific)
- <u>Figure 2</u>— Trends in Top 10 Hires Ratios of Work-Eligible TCA Women Ages 19-24, and Ages 25-34, July 2006-March 2015
- <u>Figure 3</u>— TCA Paid Cases, Paid Recipients (Adults & Children)
 July 2006 May 2016
- <u>Figure 4</u>— SNAP Paid Cases, Paid Recipients (Adults & Children)
 July 2006 May 2016

Each of the four numbered series tables appears in the five county-specific section for ease of comparison between the two age groups and among the five counties. The progression from Table 1, through Table 2 and Table 3, to Table 4 answers four questions in a logical sequence.

- 1. Table 1 answers the question: What is the county-specific top 10 ranking of local industry subsectors based on number of stable new hires of women in a defined age group?
- 2. Table 2 answers the question: How many county-specific stable new hires of women in a defined age group were there in an average quarter from April 2014 to March 2015 in each of these ranked industry subsectors?
- 3. Table 3 answers the question: What are the county-specific ratios of work-eligible welfare recipients to: (1) the sum of local stable new hires of women in the top 10 ranked industry subsectors; and (2) the sum of all local industry subsector stable new hires?
- 4. Table 4 answers the question: What are the county-specific trends for the ratios of work-eligible welfare recipients to the sum of local stable new hires of women in the top 10 ranked industry subsectors?

2.7.1 Table 1 Methodology Top 10 industry subsectors ranked based on local stable new hires

Table 1 shows industry subsectors (three-digit NAICS codes and titles) ranked 1 through 10 based on county average quarterly stable new hires of women ages 19-24 and 25-34 from April 2014 through March 2015. This table includes a combined 18 NAICS industry subsector codes.

A combined total of 21 three-digit 2007 North American Industry Classification System (NAICS) industry subsector codes appear in Table 1:

- 238—specialty trade contractors
- 445—food and beverage stores
- 446—health and personal care stores
- 448—clothing and clothing accessories stores
- 452—general merchandise stores
- 522—credit intermediation and related activities
- 524—insurance carriers and related activities
- 541—professional, scientific, and technical services
- 531—real estate
- 561—administrative and support services
- 611—educational services
- 621—ambulatory health care services
- 622—hospitals
- 623—nursing and residential care facilities
- 624—social assistance
- 713—amusement, gambling, and recreation
- 722—food services and drinking places
- 812—personal and laundry services
- 813—religious, grant-making, civic, professional, and similar organizations
- 922—justice, public order, and safety activities
- 923—administration of human resource programs

The 21 pairings of NAICS industry subsector codes indicate that the age-specific county rankings based on local stable new hires are not identical. If the rankings were uniform only 10 NAICS codes would appear in the combination of Table 1. Compared to last year, more of these subsectors appeared in the top ten age-specific county rankings, indicating that the top subsectors hiring women ages 19-34 are becoming more diverse.

The Table 1 rankings should be heeded by local DSS staffs charged with carrying out the February 2008 *Final Rule* personal responsibility and serious effort to work expectations. A work-eligible TCA recipient's age and location should be considered in targeting local office assistance.

2.7.2 Table 2 Methodology

Number of local stable new hires by ranked top 10 industries

The format of Table 2 is the same as the format for Table 1, described on page 6, except that each row-column cell number in the new tables is a local average quarterly stable new hires estimate for the industry subsector in the same row-column cell of the previous table.

The comparison of stable new hires in the defined age groups for the top 10 ranked industry subsectors within Table 2 shows interesting similarities and differences. Table 2 provides a comparison, looking at the last column reading from left to right, labeled *sum*, that shows there are clear age-related differences in the average quarterly sum of top 10 ranked industry subsector stable new hires. Again, the message for local DSS staffs is that age and location matter in targeting promising industries for work-eligible TCA recipient action.

2.7.3 Table 3 Methodology

Ratios of work-eligible welfare recipients to: (1) summed local stable new hires in ranked top 10 industry subsectors; and (2) all industry subsectors

Numbers from different sources are brought together next and transformed into clear indicators of local differences in job opportunities for female work-eligible welfare recipients¹⁸. Table 3 shows two distinct types of difference relevant for DSS local office targeting of job opportunities for welfare recipients:

- Differences between age groups within a local area; and
- Differences among local areas within an age group.

The following steps were used to calculate the ratio number in Table 3 column 5:

- The ratio numerator calculation started with the column 1, which is the unduplicated count of county-specific female work-eligible welfare recipients ages 19-24, from April 2014 through March 2015. This count over 12 months is intended for alignment with quarterly business hires data to answer the question: How many relevant local hires is a work-eligible recipient 'exposed' to during her TCA benefit spell(s)?
- For this report we assume an average TCA benefit duration of six months between April 2014 and March 2015, so we <u>divided</u> the year-long count of recipients by 2 to arrive at a six-month estimate of work-eligible female welfare recipients ages 19-24—the derived number does not appear in Table 3. This number is the numerator value used to calculate the Table 3 row 1 column 5 ratio result.

¹⁸ Our phrase "job opportunities for female work-eligible welfare recipients" requires elaboration. The hires numbers we present in this report are defined by location (county), gender (female), age group (ages 19-24 or ages 25-34) and industry subsector (NAICS three-digit). Our decision to compare these hires figures to a count of female work-eligible welfare recipients in the same age ranges implicitly assumes that current and future job opportunities for these work-eligible designees are defined by and only by the local business affiliations of April 2014-March 2015 new hires of women in the same age spans. Unobserved forces work in opposite directions to influence the relevance of our hires estimates for local DSS staff actions. Our hires figures understate local job opportunities for female work-eligible welfare recipients if these welfare recipients can successfully compete for local jobs not previously held by women in the same age range. But our hires figures overstate local job opportunities for female work-eligible welfare recipients if some of the local jobs previously held by women in the same age range are not realistic opportunities because of unobserved differences—such as lower educational attainment, substance abuse history, criminal conviction, and less favorable previous employment profile. There is no occupational descriptor in the QWI data source, so we do not know the occupational distribution of 2014-2015 hires of women in mid-Maryland. Another source of overstatement is that our ratio calculation assumes that the female work-eligible welfare recipients compete for job offers only among themselves, not with the unobserved larger pool of other women and men that compete for the same jobs. Other considerations include: (1) our hires figures in this report cover only private business hires, but we know that a substantial number of local government jobs are held by or potentially available to women; and (2) there is some measurement error of unknown size in the assignment of business hire transactions to a defined location. We do not think that these warnings should cause local DSS staffs to ignore the targeting implications of our Table 3 findings.

- To calculate the denominator value of the Table 3 row 1 column 5 ratio our next step was to start with the Table 3 row 1 column 2 number, which is the sum of top 10 industry subsector average quarterly stable new hires from April 2014 through March 2015. This is a quarterly value, but we need a six-month denominator number that aligns with the numerator six-month derived estimate of work-eligible female welfare recipients. So we <u>multiplied</u> the average quarterly stable new hires number by 2 to arrive at a six-month estimate of top 10 industry subsector stable new hires of women ages 19-24.
- Our third and final step to arrive at the Table 3 row 1 column 5 ratio value was to divide the derived numerator number by the derived denominator number.

As we stated on page 1 footnote 1, a ratio value < 1 indicates that there were more stable new hires in the defined industry subsectors of women ages 19-24 or 25-34 than the estimated count of female work-eligible welfare recipients in the same age group, given the cautions we describe on page 7, footnote 18.

The difference between columns 5 and 6 is the scope of industry subsector coverage—column 5 includes only the top 10 ranked industry subsector stable new hires, while column 6 includes all industry subsectors. Our ratio definitions mean that the derived ratio in column 6 of a row must be lower than (or equal to because of rounding) the column 5 ratio value because the column 6 denominator value is larger, including all industry subsector stable new hires.

2.7.4 Table 4 Methodology

Trends in county-specific top 10 stable new hires ratios

No new information is presented in this subsection. Information from Table 3 column 5 in all cases has been extracted from the 2008-2015 and current 2016 reports, and consolidated in Table 4 to demonstrate trends in county-specific top 10 stable new hires ratios.

2.7.5 Figure 1 Methodology

Trends in TCA & SNAP Paid Cases, Paid Recipients (Adults & Children)

Figure 1, showing county-specific TCA and SNAP caseload trends, displays the county-specific trends of TCA paid caseload and SNAP paid caseload to advance understanding of the growing gap between quite stable TCA caseloads and increasing SNAP caseloads. Each county-specific graphic uses a single common y-axis (vertical) scale for ease of interpretation of the TCA and SNAP trends. However, because the magnitude of the respective caseloads is so different among the five counties, the y-axis (vertical) scale differs among the five graphs—no two are the same. The substantial growth of the SNAP paid caseload over the years observed (July 2006-May 2016) is apparent for each of the counties, as is the relative stability, and much lower level, of the TCA paid caseload over the same time period.

2.7.6 Figure 2 Methodology

Figure 2 is a graphical representation of the data presented Table 4 presented in the preceding five sections. This two part Figure, separating the county-specific top 10 stable new hire trends for the two age groups of welfare recipients, highlights recent leveling off of the hires ratio trends, particularly in Baltimore City and Prince George's County, and the differences in the ratio levels among the five counties.

3.0 ANNE ARUNDEL COUNTY

				Т	ABLE 1									
	TOP 10 INDUSTRY (NAICS) SUBSECTORS BASED ON													
	AVERAGE QUARTERLY LOCAL STABLE NEW HIRES OF WOMEN AGES 19-34													
	ANNE ARUNDEL COUNTY													
	April 2014 - March 2015													
	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	<u>9</u>	<u>10</u>				
19-24	722	448	561	621	452	713	611	624	541	445				
	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	<u>9</u>	<u>10</u>				
25-34	722	621	561	541	611	624	713	623	452	448				

Source: The Jacob France Institute, University of Baltimore, June 2016

NAICS SUBSECTORS: 445--food and beverage stores; 446--health and personal care stores; 448--clothing and clothing accessories stores; 452--general merchandise stores; 522--credit intermediation and related activities; 524-- insurance carriers and related activities; 541--professional, scientific, and technical services; 561--administrative and support services; 611--educational services; 621--ambulatory health care services; 622--hospitals; 623--nursing and residential care facilities; 624--social assistance; 713- amusement, gambling, and recreation; 722--food services and drinking places; 812--personal and laundry services; 813--religious, grant making, civic

Table 1 shows that for women ages 19-34 in Anne Arundel county, NAICS industry subsector code 722 (food services and drinking places) is ranked first in the average number of quarterly new hires of women in that age group. Of the top industries presented in Table 1, 90% are shared by both age groups. Industry subsector code 445 (food and beverage stores) appears for women ages 19-24, but not for women ages 25-34. Conversely, industry subsector code 623 (nursing and residential care facilities) appears in the top ten industries for women aged 25-34, but not for women ages 19-24. This indicates the two age groups share 90% of the top ten industries.

	TABLE 2													
AVERAGE NUMBER OF QUARTERLY LOCAL STABLE NEW HIRES OF WOMEN AGES 19-34														
IN TOP 10 INDUSTRY (NAICS) SUBSECTORS RANKED BY NUMBER OF LOCAL STABLE NEW HIRES														
ANNE ARUNDEL COUNTY														
	April 2014 - March 2015													
	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	<u>9</u>	<u>10</u>	<u>SUM</u>			
19-24	387	152	131	127	126	95	82	75	74	69	1,316			
	1	2	3	4	5	6	7	Q	0	<u>10</u>	<u>SUM</u>			
25-34	2 1 275	231	2 3 0	191	1 <u>3</u>	<u>6</u> 86	82	8 81	<u>2</u> 72	72	1,439			
											,			

The first row and first column cell number of Table 2 is 387. This is the quarterly average number of NAICS code 722 (food services and drinking places) stable new hires of women ages 19-24 in Anne Arundel county from April 2014 through March 2015. The quarterly average number of stable new hires of women ages 25-34 for this same category is 275.

		T	ABLE 3										
RATIOS OF WORK-ELIGIBLE TCA WOMEN AGES 19-34 TO													
SUM OF TOP 10 LOCAL INDUSTRY SUBSECTOR STABLE NEW HIRES AND TO													
	ALL LOCAL INDUSTRY SUBSECTOR STABLE NEW HIRES												
	BOTH AGE GRO	OUP-SPECIFIC AN	ND AVERAGI	E APRIL 2014	4 - MARCH 2	015							
	ANNE ARUNDEL COUNTY												
	1	2	3	4	5	6							
	Work-eligible	Sum top 10	Sum of all	Column 2/	Top 10	All							
	TCA count	subsector hires	<u>hires</u>	Column 3	hires ratio	hires ratio							
19-24	276	1,316	1,887	70	0.05	0.04							
25-34	521	1,439	2,291	63	0.09	0.06							

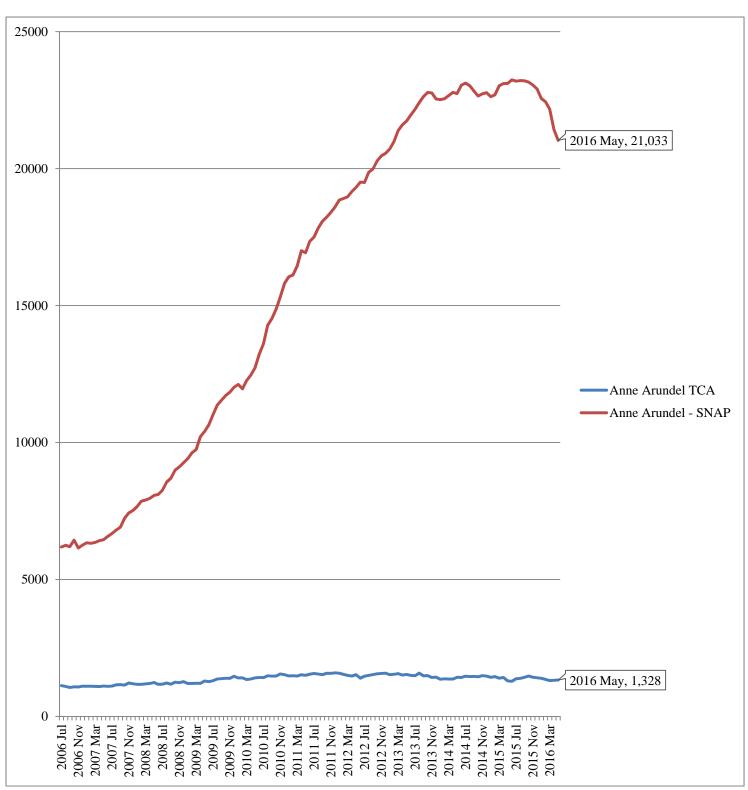
Source: The Jacob France Institute, University of Baltimore, June 2016

The Table 3 row 1 column 5 derived ratio value of 0.04 indicates that there were 19 stable new hires of women ages 19-24 in Anne Arundel County for each woman in the defined pool of local work-eligible welfare recipients. The ratio value of 0.06 found in Table 3 row 2 column 5 indicates that there were 11 stable new hires of women ages 25-34 in Anne Arundel County for each woman in the defined pool of local work eligible welfare recipients. This rate of stable new hires has also been stable since 2006, indicating that **both** age groups in Anne Arundel County are experiencing the same level of stability in terms of stable new job opportunities (see Table 4).

TABLE 4 TRENDS IN TOP 10 HIRES RATIOS OF WORK-ELIGIBLE TCA WOMEN AGES 19-34 ANNE ARUNDEL COUNTY JULY 2006-MARCH 2015

	Jul 2006 - Jun 2007				•	Apr 2011 - Mar 2012		Apr 2013 - Mar 2014	Apr 2014 - Mar 2015
19-24	0.07	0.07	0.08	0.10	0.10	0.09	0.07	0.06	0.04
25-34	0.07	0.09	0.09	0.11	0.12	0.13	0.12	0.10	0.06

Figure 1 - TCA & SNAP: Paid Cases, Paid Recipients (Adults & Children)
July 2006 - May 2016 (Anne Arundel County)



4.0 BALTIMORE CITY

AVI	ERAGE Q			RY (NAI	,				SES 19-34				
AVERAGE QUARTERLY LOCAL STABLE NEW HIRES OF WOMEN AGES 19-34 BALTIMORE CITY April 2014 - March 2015													
19-24	<u>1</u> 722	<u>2</u> 561	<u>3</u> 611	4 622	<u>5</u> 541	<u>6</u> 621	7 445	<u>8</u> 624	9 713	<u>10</u> 448			
25-34	1 2 3 4 5 6 7 8 9 10 25-34 611 622 561 722 621 541 624 623 713 923												

Source: The Jacob France Institute, University of Baltimore, June 2016

NAICS SUBSECTORS: 445--food and beverage stores; 446--health and personal care stores; 448--clothing and clothing accessories stores; 452--general merchandise stores; 522--credit intermediation and related activities; 524-- insurance carriers and related activities; 541--professional, scientific, and technical services; 561--administrative and support services; 611--educational services; 621--ambulatory health care services; 622--hospitals; 623--nursing and residential care facilities; 624--social assistance; 713- amusement, gambling, and recreation; 722--food services and drinking places; 812--personal and laundry services; 813--religious, grant making, civic; 923- administration of human resource programs

Table 1 shows the NAICS industry subsector codes ranked number one for the two age groups that appear in Table 1—the first column reading from left to right. For women ages 19-24 NAICS industry subsector code 722 (food services and drinking places) is ranked first; but for women ages 25-34 the top ranking NAICS industry subsector code is 611 (educational services), while industry subsector code 722 is ranked fourth. Industry subsector codes 448 (clothing and clothing accessory stores) and 445 (food and beverage stores) appear only in the 19-24 age group, while 623 (nursing and residential care facilities) and 923 (administration of human resource programs) only appear in the 25-34 age group. This indicates that both age groups share 80% of the top industries listed. Also of note, this is the second consecutive year that industry subsector 923 has appeared in a top ten sector for these reports, indicating a continued increase in public sector presence and hiring in the city.

					TABLE	2 2								
AVERAGE NUMBER OF QUARTERLY LOCAL STABLE NEW HIRES OF WOMEN AGES 19-34														
IN TOP 10 INDUSTRY (NAICS) SUBSECTORS DANKED BY NUMBER OF LOCAL STABLE NEW HIRES														
RANKED BY NUMBER OF LOCAL STABLE NEW HIRES														
	BALTIMORE CITY April 2014 - March 2015													
	1	2	3	-	2014 - Wi		, 7	Q	0	10	<u>SUM</u>			
19-24	392	2 6 8	215	<u>4</u> 208	1 <u>2</u> 2	<u>6</u> 117	<u>7</u> 84	<u>8</u> 79	<u>2</u> 69	<u>10</u> 60	1,612			
25-34	<u>1</u> 423	<u>2</u> 406	<u>3</u> 365	<u>4</u> 335	<u>5</u> 282	<u>6</u> 236	<u>7</u> 140	<u>8</u> 116	9 93	10 72	<u>SUM</u> 2,466			
											ŕ			

The Table 2 first row and first column cell number is 392. This is the quarterly average number of NAICS code 722 (food services and drinking places) stable new hires of women ages 19-24 in Baltimore City from April 2014 through March 2015. The quarterly average number of stable new hires of women ages 25-34 for this same category (722) is 335.

TABLE 3

RATIOS OF WORK-ELIGIBLE TCA WOMEN AGES 19-34 TO SUM OF TOP 10 LOCAL INDUSTRY SUBSECTOR STABLE NEW HIRES AND TO ALL LOCAL INDUSTRY SUBSECTOR STABLE NEW HIRES BOTH AGE GROUP-SPECIFIC AND AVERAGE APRIL 2014 - MARCH 2015 BALTIMORE CITY

	1	2	3	4	5	6
	Work-eligible	Sum top 10	Sum of all	Column 2/	Top 10	All
	TCA count	subsector hires	<u>hires</u>	Column 3	hires ratio	hires ratio
19-24	2,711	1,612	2,143	75	0.42	0.32
25-34	3,960	2,466	3,350	74	0.40	0.30

Source: The Jacob France Institute, University of Baltimore, June 2016

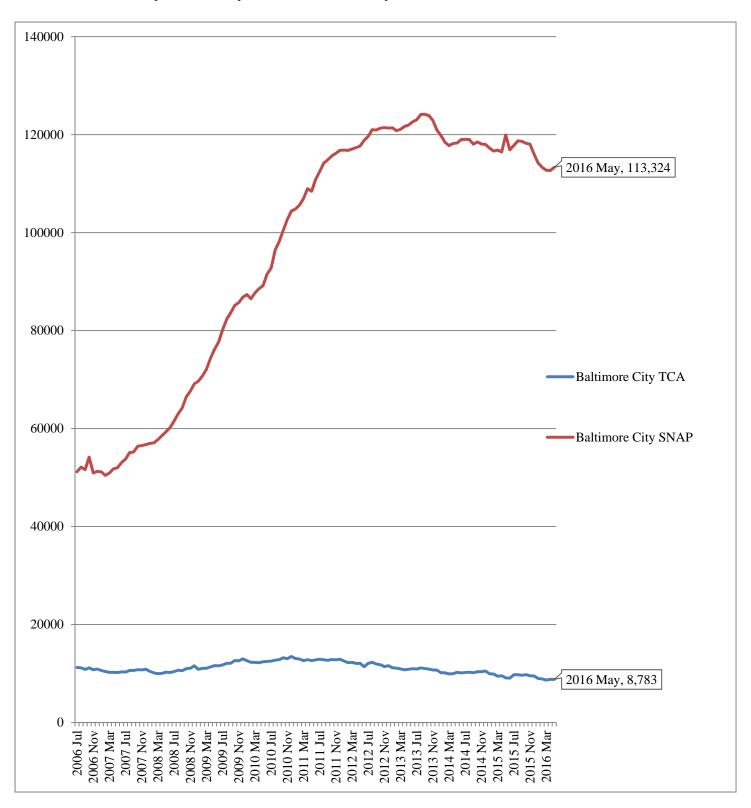
The Table 3 row 1 column 5 derived ratio value of 0.42 indicates that there were 2.3 stable new hires of women ages 19-24 in Baltimore City for each woman in the defined pool of local work-eligible TCA recipients. The trend for this age group of work-eligible TCA recipients in Baltimore City had been a steady decline of opportunities, from 2.3 stable new hires for each work-eligible recipient in 2006-2007, to a low point of 1.3 from 2009-2011. However, this is an increase over the 1.7 stable new hires for each work-eligible TCA recipient in 2012-2013. (See Table 4) Similarly, the Table 3 row 2 column 5 derived ratio value of 0.43 indicates there were 2.5 stable new hires of women ages 25-34 for each work-eligible TCA recipient in that age group.

TABLE 4

TRENDS IN TOP 10 HIRES RATIOS OF WORK-ELIGIBLE TCA WOMEN AGES 19-34 BALTIMORE CITY JULY 2006-MARCH 2015

	Jul 2006 - Jun 2007	Jul 2007 - Jun 2008	Jul 2008 - Jun 2009	Jul 2009 - Jun 2010	Apr 2010 - Mar 2011	Apr 2011 - Mar 2012	Apr 2012 - Mar 2013	Apr 2013 – Mar 2014	Apr 2014 – Mar 2015
19-24	0.44	0.52	0.62	0.75	0.76	0.71	0.59	0.48	0.32
25-34	0.34	0.39	0.45	0.59	0.61	0.56	0.50	0.43	0.30

Figure 1 - TCA & SNAP: Paid Cases, Paid Recipients (Adults & Children)
July 2006 - May 2016 (Baltimore City)



5.0 BALTIMORE COUNTY

AVE	CRAGE Q			RY (NAIC CAL STA	BLE NE	W HIRE			GES 19-3	4			
BALTIMORE COUNTY													
April 2014 - March 2015													
	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	<u>9</u>	<u>10</u>			
19-24	722	561	451	611	621	541	623	448	445	624			
	$\begin{array}{cccccccccccccccccccccccccccccccccccc$												
25-34	561	621	722	541	623	611	624	622	452	524			

Source: The Jacob France Institute, University of Baltimore, June 2016

NAICS SUBSECTORS: 445--food and beverage stores; 446--health and personal care stores; 448--clothing and clothing accessories stores; 451-- sporting goods, hobby, musical instrument, and book stores; 452--general merchandise stores; 522--credit intermediation and related activities; 524-- insurance carriers and related activities; 541--professional, scientific, and technical services; 561--administrative and support services; 611--educational services; 621--ambulatory health care services; 622--hospitals; 623--nursing and residential care facilities; 624--social assistance; 721-accommodation; 722--food services and drinking places; 812--personal and laundry services; 813--religious, grant making, civic

Table 1 shows the NAICS industry subsector codes ranked number one for the two age groups that appear in Table 1—the first column reading from left to right. For women ages 19-24 NAICS industry subsector code 722 (food services and drinking places) is ranked first; but for women ages 25-34 the top ranking NAICS industry subsector code is 561 (administrative and support services), while industry subsector code 722 is ranked third. Industry subsector codes 445 (food and beverage stores), 448 (clothing and clothing accessories stores), and 624 (social assistance) appear only in the top ten listing for women ages 19-24, while 452 (general merchandise stores), 622 (hospitals), and 524 (insurance carriers and related activities) only appear in the top ten listing for the 25-34 age group. This indicates that both age groups share 70% of the top industries listed.

	TABLE 2													
AVERAGE NUMBER OF QUARTERLY LOCAL STABLE NEW HIRES OF WOMEN AGES 19-34														
IN TOP 10 INDUSTRY (NAICS) SUBSECTORS RANKED BY NUMBER OF LOCAL STABLE NEW HIRES														
	BALTIMORE COUNTY													
	April 2014 - March 2015													
	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	9	<u>10</u>	<u>SUM</u>			
19-24	501	$2\overline{4}3$	$2\overline{1}2$	204	$1\overline{8}4$	169	$1\overline{5}2$	$1\overline{4}4$	$1\overline{2}2$	108	2,039			
	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	<u>9</u>	<u>10</u>	<u>SUM</u>			
25-34	409	384	296	294	261	246	139	137	123	91	2,379			

The Table 2 first row and first column cell number is 501. This is the quarterly average number of NAICS code 722 (food services and drinking places) stable new hires of women ages 19-24 in Baltimore county from April 2014 through March 2015. The quarterly average number of stable new hires of women ages 25-34 for this same category (722) is 296.

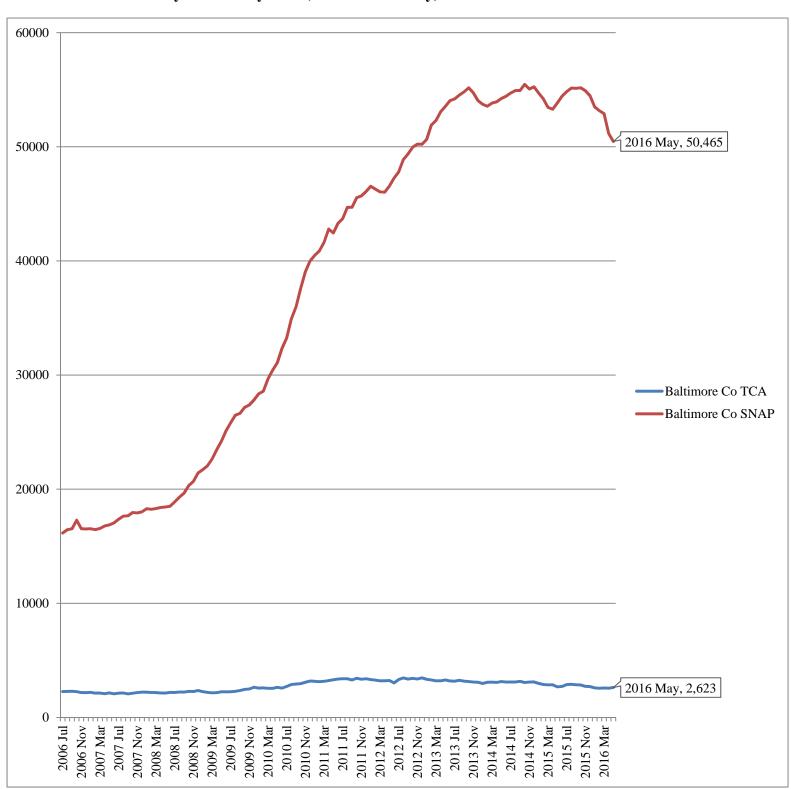
TABLE 3 RATIOS OF WORK-ELIGIBLE TCA WOMEN AGES 19-34 TO SUM OF TOP 10 LOCAL INDUSTRY SUBSECTOR STABLE NEW HIRES AND TO ALL LOCAL INDUSTRY SUBSECTOR STABLE NEW HIRES BOTH AGE GROUP-SPECIFIC AND AVERAGE APRIL 2014 - MARCH 2015 **BALTIMORE COUNTY** 1 5 2 3 4 6 Work-eligible Sum of all Sum top 10 Column 2/ **Top 10** All TCA count subsector hires <u>hires</u> Column 3 hires ratio hires ratio 672 2,039 2,145 95 0.08 0.08 19-24 2,379 3,429 69 0.13 0.09 1196 25-34

Source: The Jacob France Institute, University of Baltimore, June 2016

The Table 3 row 1 column 5 derived ratio value of 0.08 indicates that there were 10.5 stable new hires of women ages 19-24 in Baltimore County for each woman in the defined pool of local work-eligible TCA recipients, a decrease from 10.5 stable new hires in this same age group over the previous year. The trend for both age groups of work-eligible TCA recipients in Baltimore County has remained stable for both age groups. (see Table 4).

				\mathbf{T}_{A}	ABLE 4									
	TRENDS IN TOP 10 HIRES RATIOS													
	OF WORK-ELIGIBLE TCA WOMEN AGES 19-34													
	BALTIMORE COUNTY													
	JULY 2006-MARCH 2015													
	Jul 2006 - Jun 2007	Jul 2007 - Jun 2008	Jul 2008 - Jun 2009	Jul 2009 - Jun 2010	Apr 2010 - Mar 2011	Apr 2011 - Mar 2012	Apr 2012 - Mar 2013	Apr 2013 – Mar 2014	Apr 2014 – Mar 2015					
19-24	0.06	0.07	0.07	0.09	0.11	0.15	0.11	0.10	0.08					
25-34	0.07	0.07	0.08	0.12	0.14	0.16	0.16	0.14	0.13					

Figure 1 - TCA & SNAP: Paid Cases, Paid Recipients (Adults & Children)
July 2006 – May 2016 (Baltimore County)



6.0 MONTGOMERY COUNTY

	TABLE 1											
	TOP 10 INDUSTRY (NAICS) SUBSECTORS BASED ON											
AVI	AVERAGE QUARTERLY LOCAL STABLE NEW HIRES OF WOMEN AGES 19-34											
	MONTGOMERY COUNTY											
April 2014 - March 2015												
	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	<u>9</u>	<u>10</u>		
19-24	722	541	621	561	611	448	452	445	624	713		
		_	_	_	_	_	_					
	$\frac{1}{541}$	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	8	9	<u>10</u>		
25-34	541	561	621	722	611	623	622	624	813	531		

Source: The Jacob France Institute, University of Baltimore, June 2016

NAICS SUBSECTORS: 445--food and beverage stores; 446--health and personal care stores; 448--clothing and clothing accessories stores; 452--general merchandise stores; 522--credit intermediation and related activities; 524-- insurance carriers and related activities; 531--real estate; 541--professional, scientific, and technical services; 561--administrative and support services; 611--educational services; 621--ambulatory health care services; 622--hospitals; 623--nursing and residential care facilities; 624--social assistance; 713- amusement, gambling, and recreation; 722--food services and drinking places; 812--personal and laundry services; 813--religious, grant making, civic

Table 1 shows the NAICS industry subsector codes ranked number one for the two age groups that appear in Table 1—the first column reading from left to right. For women ages 19-24 NAICS industry subsector code 722 (food services and drinking places) is ranked first; but for women ages 25-34 the top ranking NAICS industry subsector code is 541 (professional, scientific, and technical services), while industry subsector code 722 is ranked fourth. Industry subsector codes 531 (real estate), 622 (hospitals), 623 (nursing and residential care facilities), and 813 (religious, grant making, civic) only appear in the top ten industries for women ages 25-34 in Montgomery county. Conversely, industry subsector codes 448 (clothing and clothing accessories stores), 445 (food and beverage stores), 452 (general merchandise stores), and 713 (amusement, gambling, and recreation) only appear in the top ten industries for women ages 19-24 in Montgomery county. This indicates that both age groups share 60% of the top industries listed, down from 70% the previous year.

	TABLE 2											
AVER	AVERAGE NUMBER OF QUARTERLY LOCAL STABLE NEW HIRES OF WOMEN AGES 19-34											
IN TOP 10 INDUSTRY (NAICS) SUBSECTORS RANKED BY NUMBER OF LOCAL STABLE NEW HIRES												
MONTGOMERY COUNTY												
April 2014 - March 2015												
	1	2	3	-	. 2014 - WI 5		, 7	Q	0	<u>10</u>	SUM	
19-24	<u>1</u> 455	3 <u>2</u> 313	2 <u>3</u> 0	<u>4</u> 217	183	<u>6</u> 141	1 <u>7</u>	<u>8</u> 110	<u>2</u> 104	80	1,945	
17-24	433	313	220	217	103	1+1	123	110	104	80	1,943	
	1	2	2	1	_	6	7	0	0	10	CIIM	
25.24	<u>1</u> 672	<u>4</u> 433	<u>3</u> 398	311	<u>s</u> 249	<u>o</u> 148	146	<u>8</u> 134	92	<u>10</u> 91	<u>SUM</u> 2,674	
25-34	072	433	390	311	249	148	140	134	92	91	2,074	

The Table 2 first row and first column cell number is 455. This is the quarterly average number of NAICS code 722 (food services and drinking places) stable new hires of women ages 19-24 in Montgomery County from April 2014 through March 2015. The quarterly average number of stable new hires of women ages 25-34 for this same category (722) was 311.

TABLE 3

RATIOS OF WORK-ELIGIBLE TCA WOMEN AGES 19-34 TO SUM OF TOP 10 LOCAL INDUSTRY SUBSECTOR STABLE NEW HIRES AND TO ALL LOCAL INDUSTRY SUBSECTOR STABLE NEW HIRES BOTH AGE GROUP-SPECIFIC AND AVERAGE APRIL 2014 - MARCH 2015 MONTGOMERY COUNTY

	1	2	3	4	5	6
	Work-eligible	Sum top 10	Sum of all	Column 2/	Top 10	All
	TCA count	subsector hires	<u>hires</u>	Column 3	<u>hires ratio</u>	hires ratio
19-24	255	1,945	2,819	69	0.03	0.02
25-34	420	2,674	3,989	67	0.04	0.03

Source: The Jacob France Institute, University of Baltimore, June 2016

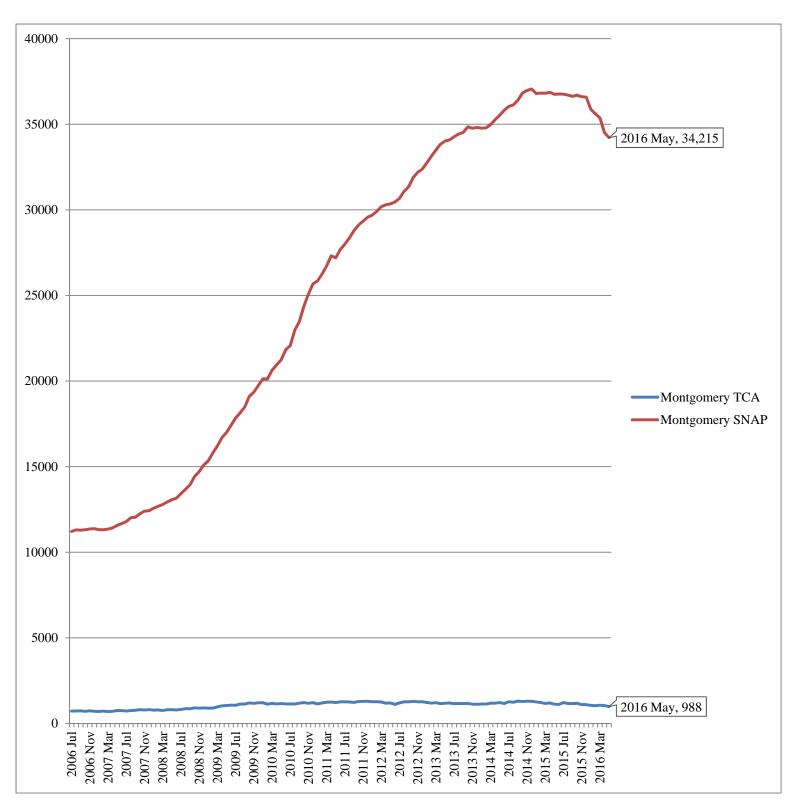
The Table 3 row 1 column 5 derived ratio value of 0.03 indicates that there were 25 stable new hires of women ages 19-24 in Montgomery County for each woman in the defined pool of local work-eligible TCA recipients. The trend for both age groups of work-eligible TCA recipients in Montgomery County has remained unchanged since 2009 (see Table 4).

TABLE 4

TRENDS IN TOP 10 HIRES RATIOS OF WORK-ELIGIBLE TCA WOMEN AGES 19-34 MONTGOMERY COUNTY JULY 2006-MARCH 2015

	Jul 2006 - Jun 2007			Jul 2009 - Jun 2010	Apr 2010 - Mar 2011	Apr 2011 - Mar 2012	Apr 2012 - Mar 2013	Apr 2013 - Mar 2014	Apr 2014 - Mar 2015
19-24	0.02	0.02	0.02	0.04	0.04	0.04	0.04	0.04	0.03
25-34	0.02	0.02	0.03	0.04	0.04	0.04	0.04	0.04	0.04

Figure 3 - TCA & SNAP: Paid Cases, Paid Recipients (Adults & Children)
July 2006 - May 2016 (Montgomery County)



7.0 PRINCE GEORGE'S COUNTY

April 2014 - March 2015 1 2 3 4 5 6 7 8 9 1	AVI	ERAGE (RLY LO	RY (NAI CAL STA	ABLE 1 CS) SUBS ABLE NE ORGE'S	W HIRES	S OF WO		GES 19-34	ļ
l		<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	<u>9</u>	<u>10</u>
19-24 722 611 452 621 448 541 561 445 446 69	19-24	722	611	452	621	448	541	561	445	446	624
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	<u>9</u>	<u>10</u>
	25-34	611	$7\overline{2}2$	$6\overline{2}1$	$5\overline{41}$	5 6 1	$4\overline{5}2$	$6\overline{24}$		$4\overline{4}5$	238

Source: The Jacob France Institute, University of Baltimore, June 2016

NAICS SUBSECTORS: 238- specialty trade contractors; 445--food and beverage stores; 446--health and personal care stores; 448--clothing and clothing accessories stores; 452--general merchandise stores; 522--credit intermediation and related activities; 524-- insurance carriers and related activities; 541--professional, scientific, and technical services; 561--administrative and support services; 611--educational services; 621-- ambulatory health care services; 622--hospitals; 623--nursing and residential care facilities; 624--social assistance; 713- amusement, gambling, and recreation; 722--food services and drinking places; 812--personal and laundry services; 813--religious, grant making, civic.

Table 1 shows the NAICS industry subsector codes ranked number one for the two age groups that appear in Table 1—the first column reading from left to right. For the 19-24 age group, the NAICS industry subsector code 722 (food services and drinking places) is ranked first, while it is ranked second for the 25-34 age group of women. Industry subsector codes 448 (clothing and clothing accessories stores) and 446 (health and personal care stores) only appear in the top ten industries for women ages 19-24. Industry subsector codes 623 (nursing and residential care facilities) and 238 (specialty trade contractors) only appear in the top ten industries for women ages 25-34. This indicates that both age groups share 80% of the top industries listed in Prince George's County.

	TABLE 2											
AVERAGE NUMBER OF QUARTERLY LOCAL STABLE NEW HIRES OF WOMEN AGES 19-34												
IN TOP 10 INDUSTRY (NAICS) SUBSECTORS RANKED BY NUMBER OF LOCAL STABLE NEW HIRES												
PRINCE GEORGE'S COUNTY												
April 2014 - March 2015												
	<u>1</u>	<u>2</u>	3	4	5 <u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	<u>9</u>	<u>10</u>	<u>SUM</u>	
19-24	436	191	$1\overline{2}5$	$1\overline{2}4$	$1\overline{1}4$	99	99	91	56	54	1,386	
25-34	<u>1</u> 325	254	<u>3</u> 208	4 188	<u>5</u> 166	<u>6</u> 81	78	<u>8</u> 75	9 67	<u>10</u> 58	<u>SUM</u> 1,498	
2 5-5 4	220	23 .	_30	100	100	31	. 0	. 0	υ,	23	_,.,0	

Source: The Jacob France Institute, University of Baltimore, June 2016

The Table 2 first row and first column cell number is 436. This is the quarterly average number of NAICS code 722 (food services and drinking places) stable new hires of women ages 19-24 in Prince George's County from April 2014 through March 2015. The quarterly average number of stable new hires of women ages 25-34 for this same category (722) is 254.

TABLE 3

RATIOS OF WORK-ELIGIBLE TCA WOMEN AGES 19-34 TO SUM OF TOP 10 LOCAL INDUSTRY SUBSECTOR STABLE NEW HIRES AND TO ALL LOCAL INDUSTRY SUBSECTOR STABLE NEW HIRES BOTH AGE GROUP-SPECIFIC AND AVERAGE APRIL 2014 - MARCH 2015 PRINCE GEORGE'S COUNTY

	1	2	3	4	5	6
	Work-eligible	Sum top 10	Sum of all	Column 2/	Top 10	All
	TCA count	subsector hires	<u>hires</u>	Column 3	hires ratio	hires ratio
19-24	686	1,386	1,943	71	0.12	0.09
25-34	864	1,498	2,292	65	0.14	0.09

Source: The Jacob France Institute, University of Baltimore, June 2016

The Table 3 row 1 column 5 derived ratio value of 0.12 indicates that there were 8 stable new hires of women ages 19-24 in Prince George's County for each woman in the defined pool of local work-eligible TCA recipients. Similarly, the ratio value of 0.14 from Table 3 row 2 column 5 indicates that there were 7 stable new hires of women ages 25-34 in Prince George's County for each woman in the defined pool of local work-eligible TCA recipients. The trend for this age group of work-eligible TCA recipients in Prince George's county peaked from 2009 to 2011 and has since declined to be consistent with 2007-2008 levels (see Table 4).

TABLE 4

TRENDS IN TOP 10 HIRES RATIOS OF WORK-ELIGIBLE TCA WOMEN AGES 19-34 PRINCE GEORGE'S COUNTY JULY 2006-MARCH 2015

	Jul 2006 - Jun 2007	Jul 2007 - Jun 2008	Jul 2008 - Jun 2009	Jul 2009 - Jun 2010	Apr 2010 - Mar 2011	Apr 2011 - Mar 2012	Apr 2012 - Mar 2013	Apr 2013 - Mar 2014	Apr 2014 – Mar 2015
19-24	0.11	0.15	0.23	0.31	0.29	0.25	0.20	0.15	0.12
25-34	0.11	0.16	0.23	0.32	0.29	0.25	0.24	0.17	0.14

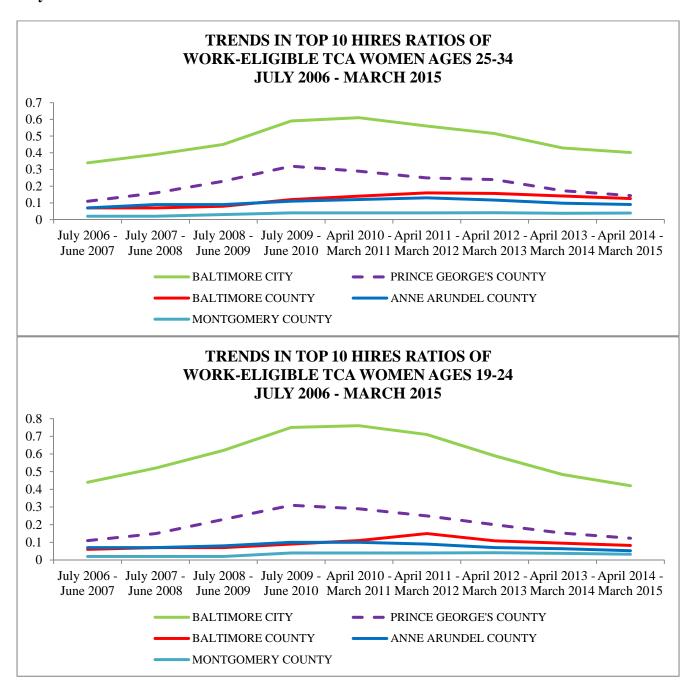
60000 50000 2016 May, 47,564 40000 30000 Prince Georges TCA Prince Georges SNAP 20000 10000 2016 May, 1,868 2008 Nov 2009 Mar 2009 Nov 2010 Mar 2010 Nov 2011 Mar 2011 Jul 2011 Nov 2012 Mar 2012 Nov 2013 Mar 2013 Jul 2013 Nov 2014 Nov 2015 Mar 2014 Mar 2009 Jul 2010 Jul 2012 Jul

Figure 1 - TCA & SNAP: Paid Cases, Paid Recipients (Adults & Children)
July 2006 - May 2016 (Prince George's County)

8.0 TCA AND SNAP CASELOAD TRENDS

Figure 2 below is a graphical representation of the data presented in Table 4 in the preceding five sections. This two part Figure, separating the county-specific top 10 stable new hire trends for the two age groups of welfare recipients, highlights recent leveling off of the hires ratio trends, particularly in Baltimore City and Prince George's County, and the differences in the ratio levels among the five counties.

Figure 2- Trends in Top 10 Hires Ratios of Work-Eligible TCA Women Ages 19-34 July 2006-March 2015

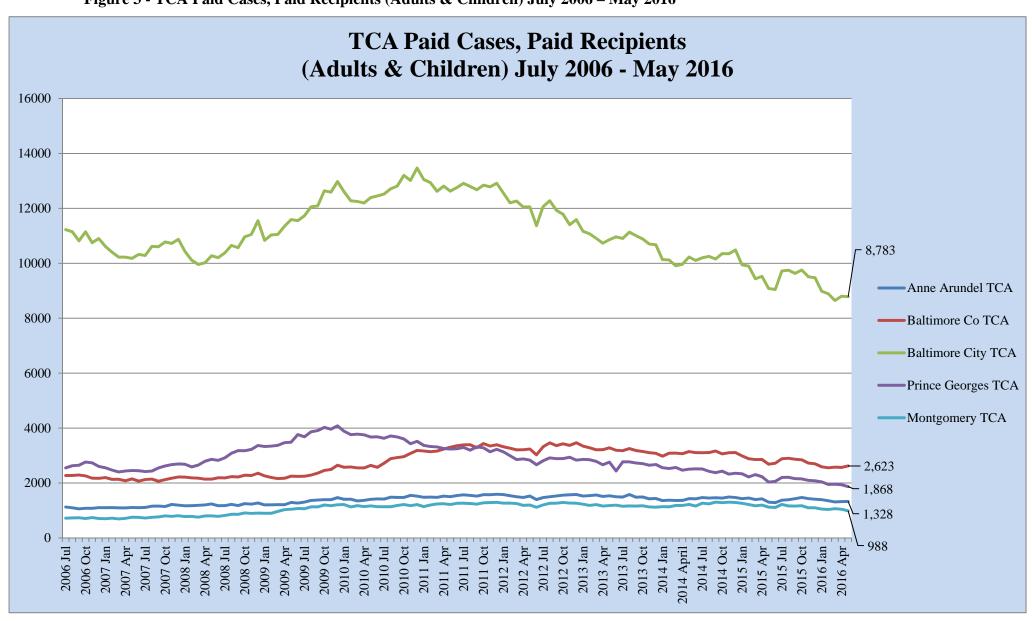


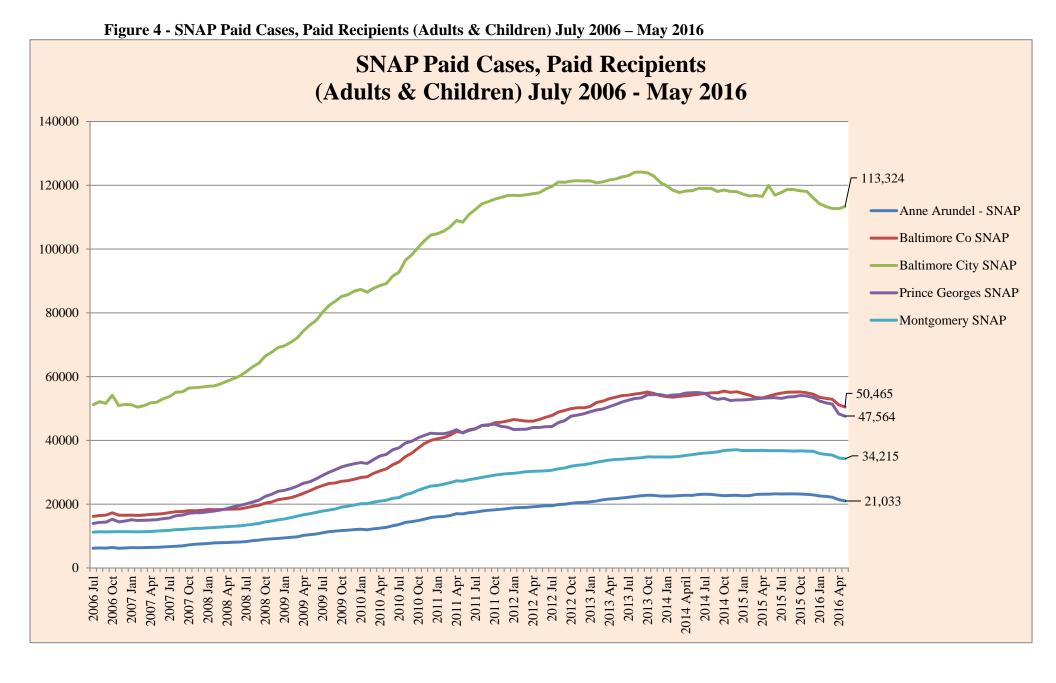
We alert readers to be careful when interpreting each of the Figure 2 graphs. A **rising** trend line indicates **worsening** stable new hires conditions. Recall the earlier definition that places new hires in the denominator and welfare recipients in the numerator of the ratio calculations. Therefore, an increasing ratio indicates a growing 'wedge' between recipients and job opportunities.

We also alert readers that changes can occur in the denominator number, the numerator number, or both. This means that care must be exercised when drawing program management and policy conclusions from the ratio trends and differences.

Figures 3 and 4, on pages 27 and 28 for TCA and SNAP caseloads respectively, offer a different visualization of the same data that underlie Figure 2. However, for ease of interpretation, now the y-axis (vertical) scale is the same in Figure 3 for the five county TCA paid caseload trends graphed together; and a different y-axis (vertical) scale appears in Figure 4 than in Figure 3, because of the large difference in TCA and SNAP caseloads, but the Figure 4 y-axis (vertical) scale is the same for each of the five county SNAP paid caseload trends that are graphed together.

Figure 3 - TCA Paid Cases, Paid Recipients (Adults & Children) July 2006 - May 2016





9.0 CONCLUSIONS

The effective date of the February 2008 Reauthorization of the Temporary Assistance for Needy Families (TANF) Program: Final Rule was October 1, 2008. The last sentence of the supplementary information introduction to the Final Rule is: Under this final rule States are accountable for moving more families to self-sufficiency and independence. Of course, we know now that a spike in deteriorating economic conditions occurred at the time when this new Final Rule was effective.

We have used the most current available information about mid-Maryland job opportunities for women ages 19-34 to estimate local differences in how many hires can be thought of as 'relevant' for local DSS staff assistance to carry out the mandate to move more families to self-sufficiency and independence. Our opportunity estimates are based on April 2014-March 2015 stable new hires information by mid-Maryland county, gender and age group.

We continue to encourage Maryland Department of Human Resources headquarters staff and local Department of Social Services front-line staffs to use the new information presented here as a starting point for thought and conversation about how local differences in job opportunities should be translated into actions consistent with the mandate to move more families to self-sufficiency and independence. We remain available to participate in this conversation and hasten progress toward the shared goal of TCA recipient self-sufficiency and independence in very challenging economic circumstances.

Appendix A

The previous ten reports in this series:

David W. Stevens (2006), *New Information to Promote Successful Job Search by Temporary Cash Assistance Recipients*, Baltimore, MD: The Jacob France Institute, University of Baltimore, 18 pp. (available at http://www.ubalt.edu/jfi);

David W. Stevens (2007), Maryland Local Departments of Social Services Face Different Job Opportunity Challenges When Assisting Work-Eligible TCA Recipients to Find Employment, Baltimore, MD: The Jacob France Institute, University of Baltimore, 13 pp. (available at http://www.ubalt.edu/jfi);

Jane Staveley and David W. Stevens (2008), *Mid-State Differences in Job Opportunities for Maryland Welfare Recipients*, Baltimore, MD: The Jacob France Institute, University of Baltimore, 15 pp. (available at http://www.ubalt.edu/jfi);

Jane Staveley and David W. Stevens (2009), *Mid-State Differences in Job Opportunities for Maryland Welfare Recipients*, Baltimore, MD: The Jacob France Institute, University of Baltimore, 15 pp. (available at http://www.ubalt.edu/jfi);

Jane Staveley and David Stevens (2010), *Mid-State Differences in Job Opportunities for Maryland Welfare Recipients*, Baltimore, MD: The Jacob France Institute, University of Baltimore, 14 pp. (available at http://www.ubalt.edu/jfi);

Jane Staveley and David Stevens (2011), Pre-recession Through Post-recession Trends in Job Opportunities for Mid-Maryland Welfare Recipients: Including divergent trends in Temporary Cash Assistance (TCA) and Supplemental Nutrition Assistance Program (SNAP) caseloads, Baltimore, MD, The Jacob France Institute, University of Baltimore, 25 pp. (available at http://www.ubalt.edu/jfi);

David Stevens (2012), *Trends in Job Opportunities for Mid-Maryland Welfare Recipients: Including divergent trends in Temporary Cash Assistance (TCA) and Supplemental Nutrition Assistance Program (SNAP) caseloads*, Baltimore, MD, The Jacob France Institute, University of Baltimore, 25 pp. (available at http://www.ubalt.edu/jfi).;

Shannon Lee and David Stevens (2013) *Trends in Job Opportunities for Mid-Maryland Welfare Recipients: Including divergent trends in Temporary Cash Assistance (TCA) and Supplemental Nutrition Assistance Program (SNAP) caseloads*, Baltimore, MD, The Jacob France Institute, University of Baltimore, 30 pp. (available at http://www.ubalt.edu/jfi).;

Shannon Lee and David Stevens (2014) *Trends in Job Opportunities for Mid-Maryland Welfare Recipients: Including divergent trends in Temporary Cash Assistance (TCA) and Supplemental Nutrition Assistance Program (SNAP) caseloads*, Baltimore, MD, The Jacob France Institute, University of Baltimore, 37 pp. (available at http://www.ubalt.edu/jfi); and

Shannon Lee (2015) *Trends in Job Opportunities for Mid-Maryland Welfare Recipients: Including divergent trends in Temporary Cash Assistance (TCA) and Supplemental Nutrition Assistance Program (SNAP) caseloads*, Baltimore, MD, The Jacob France Institute, University of Baltimore, 37 pp. (available at http://www.ubalt.edu/jfi)

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